

Transport, Environment and Residents Services Select Committee

Agenda

Monday 24 March 2014

7.00 pm

Courtyard Room - Hammersmith Town Hall

MEMBERSHIP

Administration:	Opposition
Councillor Steve Hamilton (Chairman) Councillor Michael Adam Councillor Gavin Donovan Councillor Robert Iggulden Councillor Ali de Lisle Councillor Jane Law	Councillor Wesley Harcourt (Vice-Chairman) Councillor Lisa Homan Councillor Iain Coleman

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Date Issued: 14 March 2014

Transport, Environment and Residents Services Select Committee Agenda

24 March 2014

<u>Item</u>		<u>Pages</u>
1. MINUTES AND ACTIONS		1 - 7
	To approve as an accurate record, and the Chairman to sign, the minutes of the meeting of the Committee held on 12 February 2014.	
2. APOLOGIES FOR ABSENCE		
3. DECLARATIONS OF INTEREST		
	If a Councillor has a disclosable pecuniary interest in a particular item, whether or not it is entered in the Authority's register of interests, or any other significant interest which they consider should be declared in the public interest, they should declare the existence and, unless it is a sensitive interest as defined in the Member Code of Conduct, the nature of the interest at the commencement of the consideration of that item or as soon as it becomes apparent.	
	At meetings where members of the public are allowed to be in attendance and speak, any Councillor with a disclosable pecuniary interest or other significant interest may also make representations, give evidence or answer questions about the matter. The Councillor must then withdraw immediately from the meeting before the matter is discussed and any vote taken.	
	Where Members of the public are not allowed to be in attendance and speak, then the Councillor with a disclosable pecuniary interest should withdraw from the meeting whilst the matter is under consideration. Councillors who have declared other significant interests should also withdraw from the meeting if they consider their continued participation in the matter would not be reasonable in the circumstances and may give rise to a perception of a conflict of interest.	
	Councillors are not obliged to withdraw from the meeting where a dispensation to that effect has been obtained from the Audit, Pensions and Standards Committee.	
4. REDUCING RE-OFFENDING BY PRISONERS ON RELEASE		8 - 21
	This report updates the Committee on efforts to reduce reoffending by prisoners on release, following the Committee's previous investigation of the matter.	
5. OLD OAK COMMON HIGH SPEED RAIL AND CROSSRAIL		22 - 28
	This report gives an overview into the current position on the Government's proposal	

for a High Speed Rail line between London and Birmingham, with an interchange station with Crossrail and the Great Western Main Line at Old Oak Common and the opportunities for regeneration that this will present.

6. WORK PROGRAMME AND FORWARD PLAN

29 - 45

The Committee's work programme for the current municipal year is set out at Appendix A to this report. The list of items has been drawn up in consultation with the Chairman, having regard to relevant items within the Forward Plan and actions and suggestions arising from previous meetings.

The Committee is requested to consider the items within the proposed work programme and suggest any amendments or additional topics to be included in the future, whether for report to Committee or as the subject of a Task Group review or single issue 'spotlight' meeting. Members might also like to consider whether it would be appropriate to invite residents, service users, partners or other relevant stakeholders to give evidence to the Committee in respect of any of the proposed reports.

Attached as Appendix B to this report is an extract of the Forward Plan items showing the decisions to be taken by the Executive at the Cabinet, including Key Decisions within the relevant Cabinet Members portfolio areas which will be open to scrutiny by this Committee should Members wish to include them within the work programme.

Agenda Item 1



London Borough of Hammersmith & Fulham

Transport, Environment and Residents Services Select Committee Minutes

Wednesday 12 February 2014

PRESENT

Committee members: Councillors Steve Hamilton (Chairman), Iain Coleman, Robert Iggulden, Wesley Harcourt (Vice-Chairman), Lisa Homan, Jane Law and Gavin Donovan

Other Councillors: Councillors Nick Botterill, Victoria Brocklebank-Fowler, and Lucy Ivimy.

Officers: Nick Boyle, Transport and Development Manager, Thomas Cardis, Senior Planning Officer, Pat Cox, Head of Planning Policy, Nick Austin, Bi-Borough Director of Environmental Health, and Owen Rees, Committee Coordinator.

31. MINUTES AND ACTIONS

RESOLVED THAT

The minutes of the meeting held on 13 January 2014 be agreed as a true and correct record.

32. APOLOGIES FOR ABSENCE

Apologies were received from Councillors De Lisle and Adam.

33. DECLARATIONS OF INTEREST

There were no declarations of interest.

34. HAMMERSMITH FLYUNDER FEASIBILITY STUDY

The Committee received a report and presentation on the Hammersmith Flyunder Feasibility Study. The Committee heard about the engagement undertaken by the group carrying out the Feasibility Study, which had met

Minutes are subject to confirmation at the next meeting as a correct record of the proceedings and any amendments arising will be recorded in the minutes of that subsequent meeting.

with neighbouring boroughs and Transport for London, held a Flyunder summit, with those in attendance completing a questionnaire, met with local stakeholders and meetings with both administration and opposition Councillors.

The Committee heard that the Feasibility Study showed that a tunnel was possible, and that 3 possible routes for that tunnel had been identified. The Study had identified benefits and disbenefits associated with each of those 3 options, and had examined the 4 areas identified as key concerns at the summit (traffic diversions, cost, A4 closure, construction lorries).

The options identified were for a short tunnel to run from Furnivall Gardens to west London College, and for a longer tunnel to run from Sutton Court Road to either North End Road or to Earls Court Road. The Study identified that, due to the volume of the traffic exiting the A4 between Chiswick and Earls Court (50%), the latter options would require either additional tunnel exits (at additional cost) or would not enable the removal of the existing structures in Hammersmith Town Centre. It was noted that the Study would not be able to make a full strategic assessment of the impact of any of the options, and that this would require TfL input.

The Study identified that all three options would have a similar impact in terms of traffic disruption during construction, though the disruption would occur in different places based on the option chosen. The construction time and associated disruption was of similar duration for all three options. In relation to construction traffic, the Study had identified the likely quantity of spoil to be removed, and the quantity of lorries required, with and without use of the river. Finally, the Study had estimated the cost for each option, with Option 1 estimated as £218 million, and options 2 and 3 at £1210 and 1297 million respectively.

The Study had also undertaken a master Planning exercise, to identify the value of the land freed for redevelopment which could support the cost of construction. Based on the assumptions set out in the report, a figure of £1 billion had been identified. The completed Feasibility Study would be sent to Transport For London, who would be asked to continue the work undertaken.

The Committee asked the following questions and received the following responses

What was the life of the existing structure and what was TfL's position on replacement?

- TfL believed that the Flyover had decades of life, but had been supportive of the Study and of the idea of tunnelling in general.

How did local businesses feel about the potential disruption?

- Hammersmith BID was commissioning its own study of the economic impact, which would be included with the final Study submitted to TfL, but were excited by the idea in principle.

How would the proposed plans increase public open space and access to the river?

- The removal of the Flyover would create additional public space in the centre of Hammersmith, though enabling development would also take place.

Why was the use of the river for spoil not confirmed?

- The Study was to look at the feasibility of a tunnel, and did not contain a full construction plan, including on the use of the river for spoil.

What impact would tunnelling have on drainage and the water table?

- There should be no issue, if the tunnel was designed correctly.

What were the merits of Option 2 and 3?

- Option 1 would not allow the reconfiguration of the gyratory, and would leave the A4 in place along a significant section of the route, including Hogarth Roundabout.

When could a response from TfL be expected?

- The Study was a direct response to the challenge set to Boroughs by the Roads Taskforce, and TfL had been engaged with the Study Group's work throughout. There was no firm date for decision, however.

Residents who had attended the meeting were then given the opportunity to comment and ask questions. The questions asked and answers given are summarised below:

Several residents emphasised the need for as long a tunnel as possible, and noted that the significant contributions to the urban realm and to air quality a tunnel could make should be emphasised.

- The Study authors said that the Council could press TfL to take full account of these issues in reaching a decision. They also noted that air quality might not benefit at tunnel exits and entrances.

Residents asked whether a North-South Tunnel had been investigated.

- Officers said that preliminary study had shown this to be prohibitively expensive and difficult, with little traffic usage. Full strategic modelling would be required to be assured of this, however.

Residents asked what the approximate size of a tunnel entrance would be.

- The Study authors said that the ramp would be approximately 200 metres in length.

Residents asked for clarification of the impact on residents living south of the A4.

- The Study authors said that this would depend on the option chosen, and the subsequent treatment of the A4.

Residents expressed a desire for open space and a minimum of residential development.

- The Study authors said that the proposal would allow for an increase in open space around St Pauls and the Apollo, with a possible increase in size of Furnival Gardens, but that development would be required to fund the development.

Residents asked why no option began at the Hogarth roundabout.

- The Study authors explained that the entrance needed to be further back to allow the tunnel to get under the roundabout, the Fullers Brewery and the river.

Residents asked for an estimate of the timescale for a solution, assuming one could be agreed.

- The Study authors suggested that while construction would be relatively quick once commenced, the governance process could be lengthy, with the Limehouse Link taking ten years to reach final approval.

Residents present also expressed the following concerns:

- Residents expressed concern at the idea that a tunnel could be used to add capacity to the network without the removal of existing roads, given the changing patterns of use.
- Residents welcomed the report, but suggested that a comprehensive solution, addressing issues such as the north-south route along with tunnelling was required from TfL.

The Committee welcomed the work done by the Feasibility Study, and recommended that the final version be forwarded to TfL for further action. Having noted the comments of residents in attendance, it also resolved to recommend that the Study and the Study group should place a strong emphasis on the environmental benefits and the benefits for Hammersmith Town Centre that the proposal would bring.

RESOLVED THAT

- (i) The report be referred to Cabinet, with the recommendation that they endorse the Feasibility Study and forward it to TfL, and;
- (ii) That the Study and the Study group should place a strong emphasis on the environmental benefits to residents and the restoration of

community links that the project would bring, and that TfL be recommended to take full account of this in their decision-making process, and;

- (iii) That the minutes of the meeting be forwarded to Cabinet with the report.

35. VOTE OF CONGRATULATIONS

The Committee offered its congratulations to Councillor Law on the birth of her daughter Charlotte.

36. TRADITIONAL PUBS IN THE BOROUGH

The Committee received a report on pubs in the borough. The report contained contributions from Planning Policy, Licensing, the Campaign for Real Ale, and the British Beer and Pub Association, and the committee meeting was attended by Pat Cox, Head of Planning Policy, Nick Austin, Director of Environmental Health, David Wilson and Jim Cathcart of the BBPA and Katie Smith, general manager of the Sands End, SW6.

With regards to planning issues, the Committee heard that pubs identified as having community value were subject to a viability assessment before a change of use to residential was agreed. However, the Council had no control over changes of use within retail (i.e. from A4 to A1 or A2, from a pub into a supermarket). With regards to licensing issues, the Committee heard that the Council was responsible for licensing of pubs, but was bound by the Licensing Act to do this on a case-by-case basis. The Council did have in place cumulative impact policies in Fulham and Shepherds Bush town centres, but these did not necessarily mean that an application from a new pub in those areas would be refused.

With regards to the view of the industry, David Wilson of the British Beer and Pub Association said that pubs supported a large number of jobs, including an estimated 2,000 in Hammersmith & Fulham. He said that, in contrast to CAMRA, the Association disagreed with blanket planning restrictions being imposed on pubs, as a number of outside factors, including changing public taste, were affecting the wet-led trade in particular. He noted that many pubs threatened with closure were in or adjacent to high streets, and increasing the success and viability of the latter would assist the former. He said that the BBPA's analysis showed that the number of closures was levelling out.

From the perspective of a local operator, Ms Smith said that it was possible to run a pub in the borough, and the company she worked for had two contrasting models at the Brown Cow and the Sands End, with the latter retaining a community feel. She said that it was increasingly less viable to open and maintain wet-led pubs.

Councillor Homan asked about the suggestions made by CAMRA to tighten planning controls. Councillor Nick Botterill said that, having examined the list of pubs still open in the borough, he was convinced that the borough retained

a strong pub sector, and that those pubs which had closed were usually trading poorly.

Councillor Homan suggested that there was an issue where change of use led to a concentration of one type of retail. Ms Cox said that the Council had not sought to prevent change of one retail use for another, though it had sought to protect retail as a whole. She said that the level of protection in RBKC was not substantially higher than that in the borough, and that to be protected, a pub was required to have community value and for a willing operator to be found.

Councillor Botterill added that if an area was not attractive to passing trade, pubs found it as difficult as other types of retail to succeed. As such, mini-supermarkets could be of assistance.

Councillor Iggulden suggested that the larger breweries and pub companies managed their estates carefully, and in certain cases, could allow the viability of a pub to decline through their management practices. He said that flexibility would only result in increasing closures.

Mr Wilson said that the focus of his membership was on operating pubs and selling beer, rather than property sales. He said that the demographic changes experienced by the sector affected what could be viable, and that assessment had to be made by the trade itself.

Councillor Harcourt said that the operator could act as Councillor Iggulden described, and that he believed a restriction on change of use from A4 should be imposed. Mr Wilson said that residents were able to register a pub as an asset of community value and this would mean that there was a window to find an operator for the site. However, both he and Ms Smith noted that a site might be viable with a different operator, who might operate it differently, raising issues of gentrification. Mr Wilson noted the importance of entrepreneurial managers in the future of pubs, and the increasing importance of a diversity of beers, but noted that small corner pubs were difficult to operate because of the demographics of the trade.

The Committee thanked all those present for attending and contributing. It agreed that further protection should be investigated by officers.

RESOLVED THAT

- (i) The Council should seek to introduce of a pub protection policy similar to that in operation in the Royal Borough of Kensington and Chelsea, and;
- (ii) The Council should seek greater controls over changes of use within the A class.

37. PERFORMANCE INDICATORS

RESOLVED THAT

The report be noted.

38. WORK PROGRAMME AND FORWARD PLAN

The Committee agreed to add an update on flooding to the agenda for its next meeting.

RESOLVED THAT

The report be noted.


39. DATE OF NEXT MEETING

The Committee noted that the next meeting was scheduled to be held on 24 March 2014.

Meeting started: 7.00 pm
Meeting ended: 9.45 pm

Chairman

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 <p>the low tax borough</p>	<p>London Borough of Hammersmith & Fulham</p> <p>TRANSPORT, ENVIRONMENT AND RESIDENTS SERVICES SELECT COMMITTEE</p> <p>24.03.14</p>
<p>REDUCING RE-OFFENDING BY PRISONERS ON RELEASE</p>	
<p>Report of the Divisional Director</p>	
<p>Open Report</p>	
<p>Classification: For Scrutiny Review & Comment (delete as appropriate)</p> <p>Key Decision: No</p>	
<p>Wards Affected: All</p>	
<p>Accountable Executive Director: Lyn Carpenter - Executive Director for Environment, Leisure & Residents Services - London Borough of Hammersmith and Fulham & The Royal Borough of Kensington and Chelsea</p>	
<p>Report Author: Chris Reynolds – Community Safety Manager</p>	<p>Contact Details: Tel: 020 8753 2459 Chris.Reynolds@lbhf.gov.uk</p>

1. EXECUTIVE SUMMARY

- 1.1.** In May 2013, following consultation the Government announced its plans to radically transform the rehabilitation of offenders. The plans are summarised below:
 - 1.1.1. Probation Service to be restructured into a new national Probation Service and 21 new government-run companies in 21 Contract Package Areas.
 - 1.1.2. The Ministry of Justice (MoJ) to compete 21 contracts (Community Rehabilitation Companies - CRCs) for the provision of offender services to low-medium risk offenders across England and Wales.
 - 1.1.3. Rehabilitation provisions to be extended to short sentenced prisoners, to be delivered by the CRC for London.
 - 1.1.4. Probation Service to retain the management of offenders who pose a high risk of serious harm to the public and who have committed more serious offences.
 - 1.1.5. A nationwide 'through the prison gate' resettlement service to be put in place, meaning most offenders are given continuous support by one provider from custody into the community.
 - 1.1.6. The MoJ has pulled together commissioning teams with specific responsibility for the different areas; London has appointed Martin Blake as the Lead Area Manager for London.
 - 1.1.7. New services to be in place by Autumn 2014

2. INTRODUCTION & BACKGROUND

- 2.1.** In September 2013, having recognised the limitations of existing provision, the Tri-Borough applied for and was awarded one of four national whole place community budget pilots. The Tri-borough reducing reoffending pilot aimed to help tackle some of the difficulties that released prisoners experience that might increase their likelihood of reoffending, such as; access to accommodation and benefits; as well as a range of other personal and practical needs a released prisoner may have.
- 2.2.** The scheme concentrated specifically on short-sentenced prisoners (those who are sentenced to periods of less than 12 months and therefore do not receive the same levels of statutory support from Probation). These prisoners are disproportionately more likely to reoffend within a year of release from prison (52% compared to 39% for longer sentenced prisoners in the Tri-Borough area). Their time in custody is brief, often with a large proportion spent on remand and they are often moved from prison to

prison meaning that interventions within custody are either transitory or unavailable to them.

- 2.3. A mapping exercise carried out for the pilot scheme identified key themes to be tackled to reduce reoffending amongst this cohort, including; inadequate support in custody, inadequate support on release (especially in the critical two weeks after release); difficulties in obtaining and retaining accommodation and difficulties in obtaining the necessary financial support to survive when released. The pilot project allowed partners to implement best practice support services such as coordination of accommodation services and better access to finance, benefit and debt services (including the engagement of Job Centre Plus).
- 2.4. The service model involved a Tri-Borough reducing reoffending team who worked with a cohort of short sentenced prisoners within custody to provide an individual assessment and personalised action plan for prisoners. The plan was developed by the prisoner's key worker and ran throughout their sentence, continuing upon their release.
- 2.5. In October 2013 London Councils launched "Reducing Reoffending in London: Why investing in local solutions will deliver".
- 2.6. The report looked at the critical role local government plays coordinating efforts to reduce reoffending at a local level. It included case studies of good practice in reducing reoffending by London boroughs as well as exploring the challenge to successful local delivery from the Transforming Rehabilitation reforms. In exploring these challenges the report set out London Councils position on the reforms.
- 2.7. The Tri-Borough Adult Reducing Reoffending Services was one of the case studies used in the report.
- 2.8. LBHF's new Tri-Borough Service works with a group of offenders that are currently not subject to any statutory supervision, however this will change when the Transforming Rehabilitation model is implemented. In order to ensure the Tri-borough pilot dovetails with the new London delivery model it is possible that Turning Point could be subcontracted by the CRC as part of their delivery chain. There are, however, other possibilities that could be explored in partnership with the new provider to ensure all offenders are adequately supported.

3. TRI-BOROUGH ADULT REOFFENDING SERVICE:

- 3.1. The Tri-borough has commissioned a consortium of providers to run the male offender project, led by Turning Point in Partnership with Catch22, London Probation Trust, St Giles Trust, OnlyConnect, and the Chaplaincy Service at HMP Wandsworth and Wormwood Scrubs. Minerva deliver the service for women. The provider/s will carry out the following functions:

- 3.1.1 Custody Referral Team: This team provides a preventative approach by engaging with all Tri-borough offenders at point of arrest in police custody, adopting a more comprehensive preliminary health screening and drug testing approach than was being provided through DIP. Assessments are completed on a voluntary basis with all offenders who want to engage. Staff screen for learning disabilities and mental health as well as substance misuse including alcohol, and then refer to appropriate services. Staff will escort individuals to appointments to ensure that they are getting to treatment and attrition from custody to services is kept to a minimum.
- 3.1.2 Reducing Reoffending Key Workers: Providing rehabilitative support to short sentence prisoners: The key workers provide continuous support to short sentenced prisoners upon sentence and reception in prison and into the community, conducting comprehensive assessments, producing personalised action plans, providing front-loaded support in custody and the critical two weeks upon release and on-going support in the community, including advocacy to both mainstream and specialist services. The service is for adults only but works closely with the Youth Offending Service, Probation Service and ESF/GLA young offender resettlement project to ensure a smooth transition from the youth to adult justice system for those young people identified as potentially at risk of offending and receiving short sentences in the adult system.
- 3.1.3 Provide access to targeted interventions: To address the high level of need across the short sentence prisoner cohort, the key worker designs individualised packages of support. Where services and commissioning arrangements already exist, these are utilised, where there is a need for a service that is not currently available, there is a small discretionary enabling fund to provide support. This fund is spent depending on the individual needs of the offender, for example, it could fund bespoke access to psychological interventions specifically designed for people with a personality disorder or payment for a college course.
- 3.2.** In designing the new Adult Re-offending services, the Tri-borough conducted a literature review to understand what works in reducing reoffending and delivering effective services for short sentence prisoners, as well as extensive stakeholder, practitioner and service user consultation. The service recognises the key benefits factors for a successful programme being:
- 3.2.1. Effective, timely and swifter assessment procedures so that work with prisoners can begin promptly. Effective case management from the point of assessment through to the post-release phase of intervention.
- 3.2.2. Continuity of contact where possible with the same worker/mentor through pre and post release stages.

- 3.2.3. Full monitoring and recording of work carried out with offenders, including referrals, to facilitate evaluation and provide a check on programme integrity.
- 3.2.4. A high level of pre-release contact which addresses not only practical resettlement problems but also lifestyle, attitudes and motivation to change.
- 3.2.5. Addressing thinking, motivation and self-management to help offenders with the personal resources, strategies and motivation to deal with the problems they face.
- 3.2.6. Addressing the critical two week post-release by meeting offenders on day of release and providing intensive on-to-one support.
- 3.2.7. Specific resettlement work in female prisons responsive to personal and social problems particular to women offenders.
- 3.2.8. Improved employment opportunities and services for offenders not considered 'job ready' as a result of poor skills, drug/alcohol abuse.
- 3.3. The new service for male offenders has been operating in prisons, police custody and the wider community from the 15th October 2013.
- 3.4. A separate service for female short sentenced prisoners has been awarded to Advance Minerva, and commenced in January 2014.
- 3.5. £2m in funding has been secured (split equally between the Mayor's Office for Policing and Crime and from Public Health.)
- 3.6. Westminster City Council is the lead commissioner and has led on the procurement process.

4. LBHF & TRI-BOROUGH RE-OFFENDING OUTCOMES

- 4.1. The outcomes referred to below relate only to the infancy stages of the new services aimed at reducing reoffending. As such it is too early to accurately measure impacts on local Reoffending Rates. Due to time lag required in the measurement of reoffending, the first indication of effects that these Services have on local reoffending will not be available until 2015 at the earliest.
- 4.2. Interim levels of changes in arrest rates will available for measurement commencing at the end of April 2014 (at end of Q2 of Service).
- 4.3. Additionally due to a current lack of prison data, it is not possible to determine the reductions required to meet the headline targets of the project. The below info was correct as of 06/03/2014.
- 4.4. **Tri-Borough Overview**

- 4.4.1. The Tri-Borough Reducing Reoffending Service has set out to reduce local Short Sentence Prisoner (SSP) reoffending rates across all 3 boroughs by 5% in year 1, increasing to 10% in year 2. These reductions will represent a reduction in the frequency of re-convictions committed by all offenders in the Tri-Borough area.
- 4.4.2. Both male and female services are working with offenders in a similar manner, supporting them both in custody and completing 'through the gate' work in resettling these offenders back into the community and offering long term support in addressing their identified needs.
- 4.4.3. Both services are also measured in a similar manner. As the overall targets of a 5/10% reduction in reconvictions are not able to be measured for 2.5 years due to the nature of reoffending and time lags in the Criminal Justice system, the PbR model features a number of other indications and targets for which payments are made.
- 4.4.4. There are a series of specific activities (such as assessing an individual and completing an action plan, meeting the offender at the gates and evidencing ongoing support) that generate an individual payment. In lieu of any proven reconviction/reoffending data, interim measures of both a reduction in the levels of arrests and sustained treatment in substance misuse services is measured quarterly. Targets of a reduction of 20% in the levels of arrests amongst a rolling cohort (that is measured quarterly over the course of a year) is required in order to release interim outcome payments. In addition 80% of all offenders that receive a referral to Substance Misuse Services are required to have either successfully completed treatment in 12 weeks or still be engaged with the treatment service.

4.5. 'Starting-Over' (Turning Point) Implementation Update:

- 4.5.1. Key worker posts within the SSP service have all been filled or recruited and staff have received comprehensive training in a number of service specific areas.
- 4.5.2. Premises has been secured within Westminster, with local level support being delivered from a number of venues in the community across the Tri-Borough
- 4.5.3. Initially there were issues surrounding vetting clearance and obtaining the necessary access to certain HMP establishments – these are issues that have been resolved. This did however lead to a somewhat slower start than anticipated, which partially explains the small numbers to date.
- 4.5.4. Identification of eligible offenders is currently reliant on direct referrals from Prisons and is currently relatively low. Bulk prison data is not currently available so the actual volume of eligible offenders cannot be established

4.5.5. When Starting Over commenced work within LBHF, a number of existing Met Police Non Statutory IOM offenders were ‘transitioned’ to the new service in order to ensure that efforts of rehabilitation that had previously been undertaken by police in respect of these offenders could be continued under the new service. To date 2 LBHF Met Police IOM nominals have been accepted into the Starting Over Service.

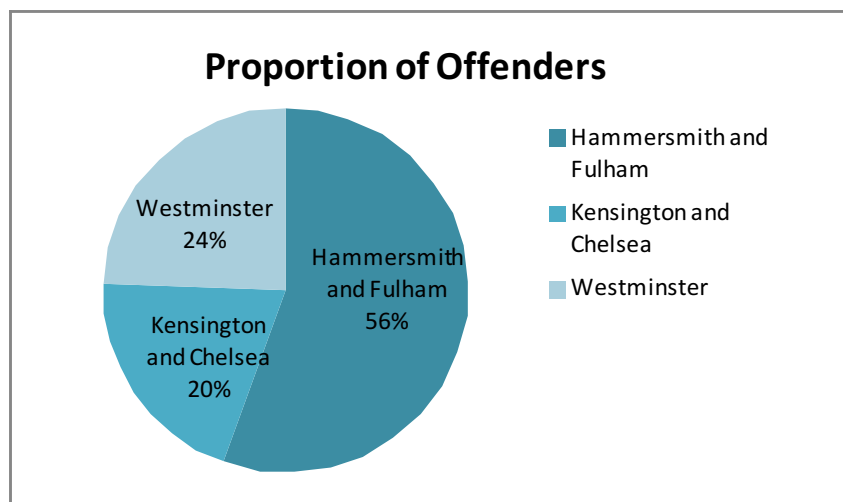
4.6. Minerva Implementation Update:

4.6.1. All Key worker roles are in post and were in place to deliver support at the commencement of service.

4.6.2. The Service is based with LBHF and key workers have access to local prisons.

4.6.3. As the levels of female offenders are expected to be lower, additional referral points such as courts are being explored.

4.6.4. In addition to the SSP offenders this Service will also act as a referral

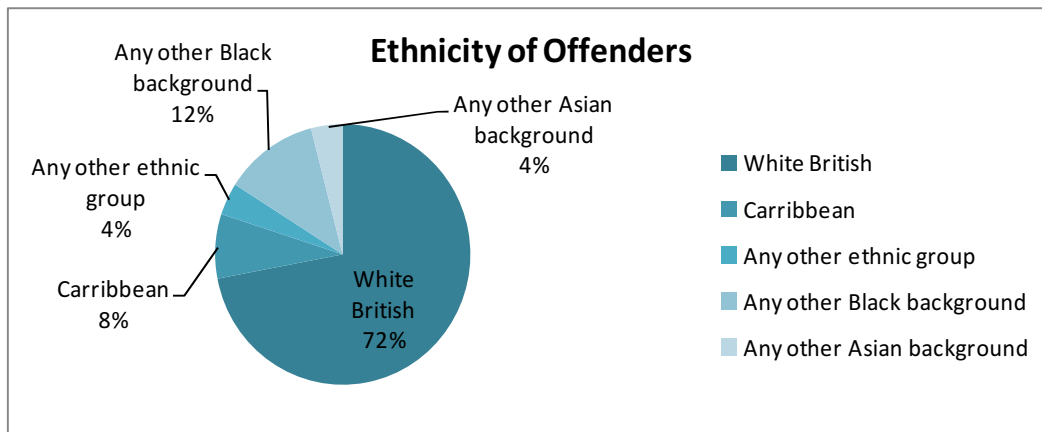


pathway for the separate Custody Referral element of the Starting Over service, whereby female detainees in police custody may be referred to Minerva.

4.7. Cohort Demographics: (the following statistics are based solely on Male LBHF residents within the Starting Over Service)

Age Group	Total
21 to under 25	2
25 to under 30	5
30 to under 35	4
35 to under 40	4
40 to under 50	8
50 and over	2
Grand Total	25

4.7.1. Presently there are 25 LBHF offenders within the Starting Over SSP Service, this equates to over half (56%) of all offenders that have been worked with under the Service. This increases to approx. 2/3 (64%), when excluding Police IOM transitioned offenders and focusing solely on referrals for newly sentenced Short Sentenced Prisoner made to Starting Over by Prisons. This high level of LBHF offenders is likely to be as a result of the close relationship Starting



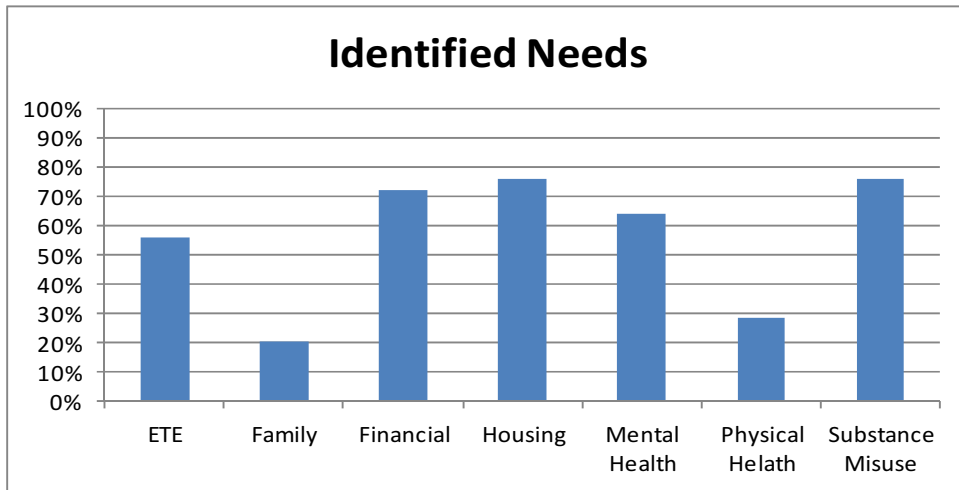
Over have with HMP Wormwood Scrubs, which is the local prison facility for LBHF clients.

4.7.2. To date only 1 referral has been received in respect of a LBHF client from HMP Wandsworth, the rest have been from HMP Wormwood Scrubs

4.7.3. Presently Starting Over have only been working within local Adult Prisons, as such numbers of young offenders are low. Starting Over is currently building processes to enable referrals and support for 18-21 year old offenders from YOI establishments. Currently the offenders aged 40+ present the lowest risk of reoffending based on their OGRS score, however this age bracket have the greatest number of identified support needs (70% of 40+ yrs offenders have needs in 4 or more key areas).

4.7.4. LBHF currently has a greater proportion of White British clients (72% of cohort) in comparison with the Tri-B average of 54%.

4.7.5. 44% of the LBHF Starting Over clients were due to be homeless upon release from prison



4.7.6. Offenders have been assessed by Starting Over for specific needs within 7 key areas. Actions are then taken in respect of resolving these identified needs. For LBHF clients housing and substance misuse issues are the key identified areas of need, with 76% of the LBHF offenders screened as having a need in this area. This is closely followed by financial support, with 72% of offenders to date requiring assistance primarily with benefit claims and partially with debt management. Management of existing Mental Health conditions along with the assessment of undiagnosed issues is also high amongst LBHF clients.

No of Needs	No of Offenders
0	0
1	0
2	1
3	10
4	6
5	6
6	2
7	0
Grand Total	25

4.7.7. To date referrals made into the Starting Over Service relate to offenders that generally display a complex series of needs and a high propensity to reoffend. Over half of the LBHF offenders display needs in 4 or more areas.

4.8. **Previous Offending / Reoffending:** *(as previously, it is too early to measure the reoffending of this new cohort of offenders)*

4.8.1. The cohort of offenders currently within the Starting Over Service have all reoffended previously, with a number of offenders offending at very high rates. Over 80% of the present cohort of 25 LBHF offenders have over 10 previous 'proven' offences (pre cons). These previous offences relate to offences for which the subject has been found guilty of as opposed to a volume of arrests.

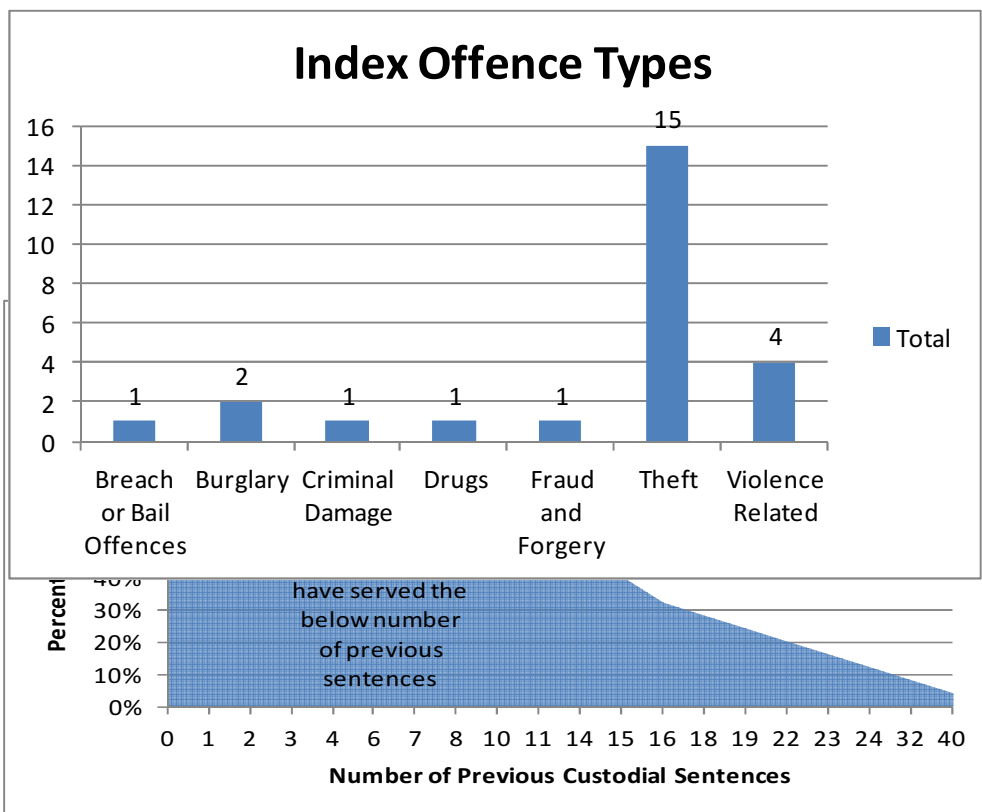
4.8.2. The age at which LBHF offenders were 1st convicted of an offence is fairly young, with over 50% of the cohort being convicted as a juvenile (*It should be noted that this does not reflect previous offending that may have occurred outside of England or Wales so may not be fully representative of migrant offenders*).

4.8.3. Both the intensity of offending and the early age at which a number of offenders came to notice within the Criminal Justice System is reflected in the number of offenders that have served previous Prison sentences. All but 1 of the 25 offenders has spent time in prison previously, with over half the

No of Pre Cons	Total
2-11	5
12-21	1
22-31	5
32-41	8
42-51	1
52-61	2
62-71	2
82-91	1
Grand Total	25

Age at 1st Conviction	No of Offenders
12-14	8
15-17	6
18-20	2
21-23	6
27-29	2
30-33	1
Grand Total	25

cohort having served 10 or more custodial sentences. This highlights the 'Revolving Door' nature to Short Sentenced Prisoners and the challenges that are posed in rehabilitating these offenders.



4.8.4. It is the above intensity of offending, along with a number of other factors (gender, offence type etc.) that are combined to give a prediction as each offenders propensity to reoffend. This is known throughout offender management organisations as their Offender Group Reconviction Scale (OGRS) score. This OGRS score (either represented on a 0 – 1 or 0% - 100% scale) indicates the likelihood of an offender reoffending (being found guilty of an offence) in either 1 or 2 years following release from prison.

4.8.5. LBHF offenders display relatively high OGRS scores. Over 2/3 (68%) of cohort have greater than a 50% likelihood of reoffending in the first 1 year post release from Prison. This increases to over 9/10 of the cohort when looking at their likelihood to reoffend over 2 years.

4.8.6. The vast majority of LBHF offenders currently within the Starting Over Service previously offended within the Borough with over ¾ (76%) of the LBHF resident offenders in the Service committing the offence that resulted in the custodial short sentence (index offence) and subsequent referral in Hammersmith & Fulham.

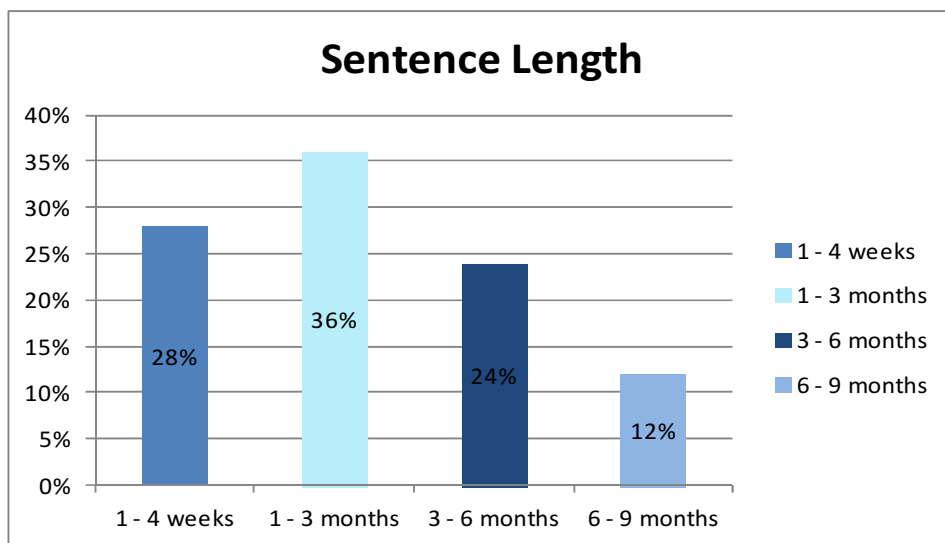
4.8.7. In addition to the 25 LBHF resident offenders, there are 4 additional RBKC resident Starting Over clients that committed their index offence in LBHF.

4.8.8. When looking at the Index Offence of the current cohort of LBHF clients, the majority of offenders received their Short Custodial Sentence due to a Theft related offence. With the most common specific offence being shoplifting which accounts for 2/3 of the Theft offences. As expected

nearly all of these short custodial sentences were imposed by local (Central London) magistrate's courts.

- 4.8.9. Currently 20% of the LBHF cohort have previously committed a Domestic Violence offence (in all instances this was a within the past 2 years). This is significantly higher than either of the other 2 Boroughs. Additionally approx. 20% of the cohort have previously committed a burglary (residential) or robbery offence in the previous 12 months.
- 4.8.10. Although the definition of a Short Custodial Sentence is under 12 months, to date the longest any of the LBHF offenders have been sentenced to is just under 9 months. Presently a large number of offenders (28%) received a sentence of less than 1 month (of which often only a few days or week is served). This means the opportunity to engage and support the offenders in HMP custody to prepare for release into the community is restricted.

- 4.8.11. To date approx. 1/3 of the cohort of LBHF offenders has been arrested for a new offence (or more) upon release from prison. However, it is too early to determine how many of these new arrests will lead to a proven



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5. RECOMMENDATIONS

- 5.1. Members are asked to note the progress outlined in this paper.

6. EQUALITY IMPLICATIONS

- 6.1. *A comprehensive Equalities Impact Assessment (EIA) was undertaken for the Tri-Borough Reducing Re-Offending Service at the outset of the project. See list of background papers.*

7. LEGAL IMPLICATIONS

- 7.1. *There are no direct legal implications for the purposes of this report*

Kevin Beale, Head of Social Care and Litigation, Legal Services

8. FINANCIAL AND RESOURCES IMPLICATIONS

- 8.1. *Details of the current and future financial implications must be set out here and cleared by the relevant Finance Officer that is party to this decision. It is the responsibility of the report author to ensure this happens.*

- 8.2. Implications verified/completed by: (Name, title and telephone of Finance Officer)

9. RISK MANAGEMENT

- 9.1. This is a relatively new area of responsibility and does not at present form part of the Councils Bi-borough Risk Register.

- 9.2. Implications completed by: Michael Sloniowski, Bi-borough Risk Manager Ext 2587.


10. PROCUREMENT AND IT STRATEGY IMPLICATIONS


- 10.1. *There are no direct procurement implications arising from this report.*

- 10.2. Implications verified/completed by: (Robert Hillman, Procurement Consultant x1538)

LOCAL GOVERNMENT ACT 2000

LIST OF BACKGROUND PAPERS USED IN PREPARING THIS REPORT

No.	Description of Background Papers	Name/Ext of holder of file/copy	Department/ Location
1.	Tri-Borough Reducing Re-Offending Equality Impact Assessment	 EIA-Tri-borough Reducing Reoffending	Stuart Priestley Safer K&C Manager

 <p>the low tax borough</p>	<p>London Borough of Hammersmith & Fulham</p> <p>TRANSPORT, ENVIRONMENT AND RESIDENTS SERVICES SELECT COMMITTEE</p> <p>24.03.14</p>
<p>OLD OAK COMMON HIGH SPEED RAIL AND CROSSRAIL</p>	
<p>Report of the Divisional Director</p>	
<p>Open Report</p>	
<p>Classification: For Scrutiny Review & Comment (delete as appropriate)</p> <p>Key Decision: No</p>	
<p>Wards Affected: All</p>	
<p>Accountable Executive Director: Nigel Pallace - Executive Director for Transport and Technical Services- London Borough of Hammersmith and Fulham & The Royal Borough of Kensington and Chelsea</p>	
<p>Report Author: Chris Bainbridge – Bi-Borough Head of Transport Policy and Network Management</p>	<p>Contact Details: Tel: 020 8753 2459 chris.bainbridge@lbhf.gov.uk</p>

1. EXECUTIVE SUMMARY

On 25th November 2013, HS2 Ltd submitted a Hybrid Bill to parliament for Phase 1 of the HS2 Project, running from London Euston to Birmingham. The Bill, once enacted would establish the equivalent of outline planning consent for the proposals that it contains.

In LBHF, the submitted Bill includes proposals for a rail station in the north of the borough. Known as 'Old Oak Common', the station would provide connections from the proposed HS2 Line to London Crossrail and the Great Western Main Line and would be connected to HS1 via a rail link through North London.

The Council supports the principle of a HS2/Crossrail station being located in the north of the borough. However, we have concerns about HS2 Ltd's proposals contained within the Bill and consider that without changes to the Bill, these concerns would impact on the potential for significant regeneration in the Old Oak area and in the borough as a whole. The Council has the opportunity to overcome these concerns by seeking amendments to the Bill through petitioning at the Bill's 2nd Reading in the House of Commons and House of Lords.

2. REPORT

2.1. The Bill which the Department for Transport submitted in November is referred to as 'hybrid' because it contains both public and private considerations. Once enacted, it would establish outline planning consent for the proposals that it contains. In LBHF, the Bill is of high relevance as it proposes the creation of a HS2/ Crossrail/Great Western Main Line station at Old Oak Common, on a site currently occupied by the First Great Western and Heathrow Express train depots. The Bill also includes information on Compulsory Purchase Orders (CPO) necessary to deliver the proposals, highways improvements and proposed environmental mitigation.

2.2 The Council considers that the HS2 proposals could be a catalyst for regeneration in the north of the borough. In June 2013, the council, in partnership with the Greater London Authority (GLA), Transport for London (TfL) and the London Boroughs of Ealing and Brent consulted on a 'Vision for Old Oak', which demonstrated that with the right infrastructure and design of the HS2/Crossrail station at Old Oak, regeneration could deliver up to 19,000 homes and up to 90,000 jobs within the Old Oak area. Of this, 14,000 homes and 87,000 jobs were anticipated to be provided within the boundary of Hammersmith and Fulham.

2.3 Although going some way towards helping to deliver regeneration at Old Oak, the Council is concerned that HS2 Ltd's current proposals for Old Oak Common fall short of meeting the Council's ambitions for transformative regeneration in the area. In order to realise the full opportunity for

regeneration at Old Oak. On 29 January, the Council agreed to petition on the following five points:

- i). London Overground connections
- ii). Strategic road connections
- iii). Heathrow Express Depot relocation
- iv). Early delivery of Crossrail Station.
- v) Wormwood Scrubs wetlands.

Delegated powers were given to officers to add other appropriate points to the petition, and these are described in para 2.28 below.

Any petition would need to be lodged at the 2nd reading of the Bill at the House of Commons, which is anticipated to occur in the summer of 2014

2.4i). London Overground Connections

2.5 The London Overground network runs in close proximity to the planned HS2/Crossrail Old Oak Common station. The North London Line runs to the west, connecting Richmond to Willesden Junction and on to Stratford. The West London Line runs to the east and connects Clapham Junction to Willesden Junction.

2.6 HS2 Ltd's proposals for the planned Old Oak Common station do not currently include connections to the London Overground network.

2.7 LBHF, along with the London Boroughs of Ealing and Brent, Transport for London (TfL) and the Greater London Authority (GLA) commissioned a Gross Value Added (GVA) study looking at various transport scenarios at Old Oak Common. This study shows that connecting the Overground Network at Old Oak Common would allow for an additional 865,000sqm of development in the Old Oak area, which would provide an additional 6,500 homes, 22,000 jobs and generate an additional £10billion GVA to the UK economy, an additional £32m business rates per annum and an additional £5m of council tax per annum.

2.8 Connecting the London Overground network to Old Oak would also have substantial economic benefits in other parts of the borough. The West London Line has stations at Shepherd's Bush, West Brompton and Imperial Wharf, which correspond to the White City, Earl's Court and South Fulham Riverside regeneration areas respectively. A direct London Overground connection at Old Oak Common would put these locations in contact with a much broader jobs market, allowing for greater employment accessibility for residents and greater employee accessibility for businesses.

2.9 TfL are currently examining three options to connect the London Overground network to the planned Old Oak Common HS2 station. Their preferred option involves some encroachment onto the north west corner of Wormwood Scrubs open space. However, TfL are also examining two alternative options that would not result in any encroachment onto Wormwood Scrubs. The Council are keen to work with TfL to further explore these

alternative options. TfL still plan to petition for their preferred option and the Council may need to undertake additional work to support the case for an alternative.

2.10 ii) Strategic Road Connections

2.11 The HS2 Bill includes a Transport Assessment which sets out what road improvements HS2 Ltd plan to make in order to facilitate vehicular access to the planned Old Oak Common Station.

2.12 Officers have been informed of HS2's Ltd's proposed road improvements and have grave concerns that these proposals:

a) will be insufficient to cater for the demand resulting from the HS2 station; and

b) are so insubstantial that HS2 Ltd's station would use up any free capacity in the surrounding road network and would therefore preclude any development/ regeneration being brought forward in the area.

2.13 HS2 Ltd's planned road improvements are focussed to the west of the station, with the station itself only accessible to vehicles from Old Oak Common Lane - which is currently heavily congested at peak times. Officers are concerned on the over reliance of this connection and believe that an alternative access should be provided into the station from the east. This could be achieved through the provision of a vehicular bridge over the Grand Union Canal. In addition to relieving pressure on the surrounding network, this bridge would provide a direct connection to the 35 hectares of land to the north of the Grand Union Canal, which would dramatically improve the viability of development in this location and help to act as a catalyst for the regeneration of this area.

2.14 TfL and the GLA also plan to petition for this bridge and have appointed consultants to undertake a cost estimate.

2.15 iii) Heathrow Express Depot Relocation

2.16 The site of the planned Old Oak Common HS2/Crossrail station is currently occupied by two railway depots – First Great Western and Heathrow Express, which would need to be relocated before any construction works could commence.

2.17 The First Great Western depot is planned to be relocated to North Pole West depot, which is to be used as an Intercity Express Programme Depot in the longer term but could be used in the intervening period to stable First Great Western trains, which are gradually in the process of being phased out.

2.18 DfT/ Network Rail plan to relocate the Heathrow Express depot to North Pole East depot. The depot straddles the borough's of Hammersmith

and Fulham and Kensington and Chelsea and is currently vacant, having been used previously as a depot for Eurostar trains. The depot covers 5.85 hectares in Hammersmith and Fulham and is bounded to the south by the Mitre Bridge Industrial Estate, which covers 1.74 hectares.

2.19 LBHF and RBKC have been actively encouraging the redevelopment of the depot and adjacent land holdings for mixed use, residential led development. In LBHF, it is unlikely that the Mitre Bridge Industrial estate would come forward for development without the adjacent North Pole East depot. A high level development capacity study estimates that the site could provide over 1,500 homes, which could generate between £600m and £1.1billion of gross development value, generating approximately £5.7m Mayoral CIL receipts, £11m LBHF CIL receipts and £13m New Home Bonus, in addition to Council tax receipts in excess of £1.5m per annum.

2.20 The relocation of the Heathrow Express depot to the North Pole East depot would prevent this development and value from being generated. As a consequence, the Council plan to petition against the relocation of the Heathrow Express depot to this location.

2.21 HS2 Ltd have confirmed that there are a number of alternative sites being investigated that the Heathrow Express depot could be relocated to. Officers at LBHF and RBKC plan to build a convincing case regarding the value of releasing the North Pole East depot for redevelopment. This will involve the procurement of a land valuation study for the site. The costs of this study would be divided between LBHF and RBKC, who also plan to petition on this issue.

2.22 iv) Early Delivery of Crossrail Station

2.23 The planned Old Oak Common station includes connections to Crossrail and the Great Western Main Line. Under current proposals, the Old Oak Common station would be built as two separate construction projects:

- i) Construction of the HS2 station
- ii) Construction of the Crossrail and Great Western Main Line station.

It is envisaged that both elements of the station would open at the same time, which is programmed to be in 2026.

2.24 LBHF wishes to see regeneration at Old Oak in advance of the planned Old Oak Common station and is keen to investigate whether the construction of the Crossrail/Great Western Main Line element of the station could be brought forward in advance of the HS2 station. The early delivery of a Crossrail station would help to kick start regeneration in the Old Oak area, delivering earlier financial benefits such as additional council tax, business rates and New Homes Bonus. It would also help to avoid any risk of delay in the HS2 project holding up the opening of the Old Oak Common station for Crossrail and Great Western Main Line passengers.

- 2.25. TfL are procuring a Regeneration Study for Old Oak Common, which is looking at a number of options for the delivery of transport improvements at Old Oak. LBHF officers are seeking an addendum to this study which would look in greater detail at the ability to deliver Crossrail (and London Overground) connections in advance of HS2.

2.26 v) Wormwood Scrubs Wetlands

2.27 As a result of lost habitat land and biodiversity along the planned HS2 construction corridor, HS2 Ltd proposes to create an area of wetland habitat on Wormwood Scrubs. LBHF are concerned that this would take one of the most well used parts of the Scrubs out of use which is currently used for extensive sports, recreation and leisure activities. The Wormwood Scrubs Act 1879 protects the Scrubs for 'the perpetual use for exercise and recreation of the inhabitants of the metropolis'. It is not an appropriate location to offset lost nature habitat and biodiversity. An alternative location should be identified.

2.28 vi) Other Items

Other items on which we are considering petitioning, in association with TfL, RBKC and other boroughs are:

Pedestrian / Cycle Link to North Acton Station from Old Oak Common

- § A dedicated link for pedestrians and cyclists would allow direct access between the Central line (North Acton station) and the Old Oak Common station.
- § The link would be around 900m in length. Without the link, pedestrians / cycles would be subjected to 1700m journey between the two stations.

Support for provision for Crossrail spur to West Coast Main Line (WCML)

- § This would deliver improved connections between the WCML and west, east and central London.
- § There are economic benefits as it would extend to areas close to stations at Wembley, Harrow and Watford, improving accessibility to a wider labour market.
- § It would also reduce the number of trains arriving/departing from Euston station and hence reduce passenger congestion at Euston and free up platform capacity.

Removal of excavated material

- § HS2 Ltd propose to remove excavated material from the works sites by road for approximately 18 months prior to the implementation of the Willesden Euro terminal railhead and connecting conveyor system.
- § LBHF are concerned regarding the impact on the road network and request that further options are considered for removal of excavated material by canal and rail.

Temporary closure of Old Oak Common Lane

§ The temporary closure of Old Oak Common Lane for 12 months will severely disrupt traffic which will have a 2.5 -2.9 km diversion, buses with a 3.3km diversion and pedestrians with a 3.5km diversion. This is unacceptable and HS2 should develop an alternative plan which gives effective temporary access arrangements

3 TIMESCALE

The Council agreed the main petitioning points above on 29 January, and delegated powers to officers to add other points

Submission of petitions will be between April and June 2014 and are likely to be considered by the Parliamentary Select committee between November 2014 and January 2015., following the Second Reading of the Bill in Parliament. In the meantime, officer meetings are taking place with HS2, as the aim is to resolve issues reach agreement with petitioners before this stage is reached

4 RECOMMENDATIONS

To review and comment on the contents of this report and make appropriate recommendations to the Cabinet Member for Transport and Technical Services and the Director for Transport and Highways

Agenda Item 6

	London Borough of Hammersmith & Fulham TRANSPORT, ENVIRONMENT & RESIDENTS SERVICES SELECT COMMITTEE 24 MARCH 2014
WORK PROGRAMME AND FORWARD PLAN	
Report of the Head of Governance & Scrutiny	
Report Status; Open	
For Scrutiny Review & Comment Key Decision: No	
Wards Affected: All	
Accountable Executive Director: Jane West, Executive Director of Finance and Corporate Services	
Report Author: Owen Rees, Committee Coordinator	Contact Details: Tel: 0208 753 2088 E-mail: owen.rees@lbhf.gov.uk

1. Executive Summary

- 1.1 The Committee is asked to note its work programme for the 2013-14 municipal year. Details of forthcoming Key Decisions which are due to be taken by the Cabinet are provided in order to enable the Committee to identify those items where it may wish to request reports.

2. Recommendation

- 2.1 That the Committee reviews its work programme, and suggests any suitable items for the 2014-15 year.

3. Report

- 3.1 The Committee's work programme for the current municipal year is set out at Appendix 1. The list of items has been drawn up in consultation with the Chairman, having regard to previous decisions of this Committee, relevant items within the Key Decisions List (previously entitled the Forward Plan) and actions and suggestions arising from previous meetings.

3.2 The Committee is requested to consider the items within the work programme and suggest any additional topics to be included in the future, whether for a brief report to Committee or as the subject of a time limited Task Group review or single issue 'spotlight' meeting. Members might also like to consider whether it would be appropriate to invite residents, service users, partners or other relevant stakeholders to give evidence to the Committee in respect of any of the proposed reports.

4. Future Key Decisions

4.1 Attached at Appendix 2 to this report is the Key Decision List showing the decisions to be taken by the Executive at the Cabinet, including Key Decisions within the relevant Cabinet Members portfolio areas which will be open to scrutiny by this Committee should Members wish to include them within the work programme. Items within the Committee's remit are italicised.

LOCAL GOVERNMENT ACT 2000
LIST OF BACKGROUND PAPERS

No.	Description of Background Papers	Name/Ext of holder of file/copy	Department/ Location
	None		

Transport, Environment & Residents Services Select Committee –Work Programme 2013/14

June 2013	Offender Management	Response to Scrutiny Recommendations and presentation on support for prison leavers (deferred from April 2012)
	Service Reviews- Environmental Health	
	Civil Enforcement Officer Safety Update	
September 2013	Performance Indicators 2011/12 Outturn	
	Planned Maintenance (Roads)	
	Markets Service Review	
	Works in the Public Highway	
November 2013	SERCO Waste Management Review	
	Western Riverside Waste Authority Review	
	Service Reviews- Street Scene	
	Blue Badge Enforcement	
January 2014	Budget & Council Tax	Review of 14-15 Budget Proposals
	Departmental Business Plans	
	Moving Traffic Violations and Congestion	
February 2014	Hammersmith Flyunder	
	Performance Indicators – Mid Year	
	Pubs	Review of pubs in the borough
March 2014	Old Oak/Crossrail	Report on proposals and their effect on the borough
	Offender Management	Update on previous issues

Unallocated Items

Items on agreed work programme not allocated to a specific meeting date

Item	Detail
Thames Water Tideway Tunnel	To be submitted once the proposed sites are made known
Surface Water Management Plan (Flooding)	
Annual Review of use of Surveillance Powers (RIPA)	Annual monitoring report
Town Centre Management	
Parks Capital Review	
Contact Centre – Review of the Customer Experience	
Parks Capital Review	
Heathrow Operational Freedoms	To be revisited in the event of any consultation on permanent change

Possible Task Groups

Item	Detail	Comment

NOTICE OF CONSIDERATION OF A KEY DECISION

In accordance with paragraph 9 of the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012, the Cabinet hereby gives notice of Key Decisions which it intends to consider at its next meeting and at future meetings. The list may change between the date of publication of this list and the date of future Cabinet meetings.

NOTICE OF THE INTENTION TO CONDUCT BUSINESS IN PRIVATE

The Cabinet also hereby gives notice in accordance with paragraph 5 of the above Regulations that it intends to meet in private after its public meeting to consider Key Decisions which may contain confidential or exempt information. The private meeting of the Cabinet is open only to Members of the Cabinet, other Councillors and Council officers.

Reports relating to key decisions which the Cabinet will take at its private meeting are indicated in the list of Key Decisions below, with the reasons for the decision being made in private. Any person is able to make representations to the Cabinet if he/she believes the decision should instead be made in the public Cabinet meeting. If you want to make such representations, please e-mail Katia Richardson on katia.richardson@lbhf.gov.uk. You will then be sent a response in reply to your representations. Both your representations and the Executive's response will be published on the Council's website at least 5 working days before the Cabinet meeting.

KEY DECISIONS PROPOSED TO BE MADE BY CABINET ON 7 APRIL 2014 AND AT FUTURE CABINET MEETINGS UNTIL JULY 2014

The following is a list of Key Decisions which the Authority proposes to take at the above Cabinet meeting and future meetings. The list may change over the next few weeks. A further notice will be published no less than 5 working days before the date of the Cabinet meeting showing the final list of Key Decisions to be considered at that meeting.

KEY DECISIONS are those which are likely to result in one or more of the following:

- Any expenditure or savings which are significant (i.e. in excess of £100,000) in relation to the Council's budget for the service function to which the decision relates;
- Anything affecting communities living or working in an area comprising two or more wards in the borough;
- Anything significantly affecting communities within one ward (where practicable);
- Anything affecting the budget and policy framework set by the Council.

The Key Decisions List will be updated and published on the Council's website on a monthly basis.

NB: Key Decisions will generally be taken by the Executive at the Cabinet.

*If you have any queries on this Key Decisions List, please contact
Katia Richardson on 020 8753 2368 or by e-mail to katia.richardson@lbhf.gov.uk*

Access to Cabinet reports and other relevant documents

Reports and documents relevant to matters to be considered at the Cabinet's public meeting will be available on the Council's website (www.lbhf.org.uk) a minimum of 5 working days before the meeting. Further information, and other relevant documents as they become available, can be obtained from the contact officer shown in column 4 of the list below.

Decisions

All decisions taken by Cabinet may be implemented 5 working days after the relevant Cabinet meeting, unless called in by Councillors.

Making your Views Heard

You can comment on any of the items in this list by contacting the officer shown in column 4. You can also submit a deputation to the Cabinet. Full details of how to do this (and the date by which a deputation must be submitted) will be shown in the Cabinet agenda.

LONDON BOROUGH OF HAMMERSMITH & FULHAM: CABINET 2013/14

Leader (+ Regeneration, Asset Management and IT):	Councillor Nicholas Botterill
Deputy Leader (+ Residents Services):	Councillor Greg Smith
Cabinet Member for Children's Services:	Councillor Helen Binmore
Cabinet member for Communications:	Councillor Mark Loveday
Cabinet Member for Community Care:	Councillor Marcus Ginn
Cabinet Member for Housing:	Councillor Andrew Johnson
Cabinet Member for Transport and Technical Services:	Councillor Victoria Brocklebank-Fowler
Cabinet Member for Education:	Councillor Georgie Cooney

Key Decisions List No. 18 (published 7 March 2014)

KEY DECISIONS LIST - CABINET ON 7 APRIL 2014

The list also includes decisions proposed to be made by future Cabinet meetings

Where column 3 shows a report as EXEMPT, the report for this proposed decision will be considered at the private Cabinet meeting. Anybody may make representations to the Cabinet to the effect that the report should be considered at the open Cabinet meeting (see above).

* All these decisions may be called in by Councillors; If a decision is called in, it will not be capable of implementation until a final decision is made.

Decision to be Made by (Cabinet or Council)	Date of Decision-Making Meeting and Reason	Proposed Key Decision Most decisions are made in public unless indicated below, with the reasons for the decision being made in private.	Lead Executive Councillor(s), Wards Affected, and officer to contact for further information or relevant documents	Documents to be submitted to Cabinet <i>(other relevant documents may be submitted)</i>
7 April				
Cabinet	7 Apr 2014	<p>Disposal of 17-31 and 5 Carnwath Road to Thames Water</p> <p>To seek Cabinet approval to enter into a conditional contract to dispose to Carnwath Road Industrial Estate to Thames Water only on the condition that Thames Water secures a Development Consent order (DCO) for the Super Sewer and is granted powers to acquire the site under CPO. This does not affect the Council's right to object to the Thames Water application, but supports the Council's fiduciary duty in obtaining best consideration for the land.</p> <p>PART OPEN</p> <p>PART PRIVATE Part of this report is exempt from disclosure on the grounds that it contains information relating to the financial or business affairs of a particular person (including the authority holding that information) under paragraph 3 of Schedule 12A of the Local Government Act 1972, and in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.</p>	<p>Leader of the Council (+Regeneration, Asset Management and IT)</p>	<p>A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.</p>
	Reason: Expenditure more than £100,000		<p>Ward(s): Sands End</p> <p>Contact officer: Maureen McDonald-Khan maureen.mcdonald-khan@lbhf.gov.uk</p>	

Decision to be Made by (Cabinet or Council)	Date of Decision-Making Meeting and Reason	Proposed Key Decision Most decisions are made in public unless indicated below, with the reasons for the decision being made in private.	Lead Executive Councillor(s), Wards Affected, and officer to contact for further information or relevant documents	Documents to be submitted to Cabinet <i>(other relevant documents may be submitted)</i>
Cabinet	7 Apr 2014	Schools Organisation and Investment Strategy 2014 To approve the updated Schools Organisation Strategy.	Cabinet Member for Education	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.
	Reason: Affects 2 or more wards		Ward(s): All Wards	
	Contact officer: Ian Heggs Tel: 020 7745 6458 ian.heggs@lbhf.gov.uk			
Cabinet	7 Apr 2014	Special Guardianship Allowance Policy To agree a revised policy for allowances to carers.	Cabinet Member for Children's Services	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.
	Reason: Expenditure more than £100,000		Ward(s): All Wards	
	Contact officer: Andrew Christie Tel: 020 7361 2300 andrew.christie@lbhf.gov.uk			
Cabinet	7 Apr 2014	Depot welfare facilities - Hammersmith Park : refurbishment of the existing Quadron welfare block for occupation by the Quadron and Serco grounds maintenance teams Refurbishment of the existing Quadron Welfare Block for occupation by the Quadron and Serco Grounds Maintenance Teams. PART OPEN PART PRIVATE Part of this report is exempt from disclosure on the grounds that it contains information relating to the financial or business affairs of a particular person (including the authority holding that information) under paragraph 3 of Schedule 12A of the Local Government Act 1972, and in all the circumstances	Leader of the Council (+Regeneration, Asset Management and IT)	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.
	Reason: Expenditure more than £100,000		Ward(s): Shepherds Bush Green	
	Contact officer: Mike Cosgrave Tel: 020 8753 4849 mike.cosgrave@lbhf.gov.uk			

Decision to be Made by (Cabinet or Council)	Date of Decision-Making Meeting and Reason	Proposed Key Decision Most decisions are made in public unless indicated below, with the reasons for the decision being made in private.	Lead Executive Councillor(s), Wards Affected, and officer to contact for further information or relevant documents	Documents to be submitted to Cabinet <i>(other relevant documents may be submitted)</i>
		of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.		
Cabinet	7 Apr 2014	Approval of the 2014/15 Highways Maintenance Work Programme	Cabinet Member for Transport and Technical Services	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.
	Reason: Expenditure more than £100,000	Report on carriageway and footway maintenance programme for 2014/2015.	Ward(s): All Wards Contact officer: Ian Hawthorn Tel: 020 8753 3058 ian.hawthorn@lbhf.gov.uk	
Cabinet	7 Apr 2014	Business Intelligence Business case setting out the recommended option to establish a Tri-borough business intelligence service.	Deputy Leader (+ Residents Services), Leader of the Council (+Regeneration, Asset Management and IT)	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.
	Reason: Expenditure more than £100,000	PART OPEN PART PRIVATE Part of this report is exempt from disclosure on the grounds that it contains information relating to the financial or business affairs of a particular person (including the authority holding that information) under paragraph 3 of Schedule 12A of the Local Government Act 1972, and in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.	Ward(s): All Wards Contact officer: Jane West Tel: 0208 753 1900 jane.west@lbhf.gov.uk	
Cabinet	7 Apr 2014	Corporate Revenue budget 2013/14 - month 10 amendments	Leader of the Council (+Regeneration, Asset Management and IT)	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting
	Reason: Affects 2 or more wards	Report on the projected outturn for both the General Fund and the Housing Revenue Account for 2013_14.	Ward(s): All Wards	

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			Contact officer: Jane West Tel: 0208 753 1900 jane.west@lbhf.gov.uk	documentation and / or background papers to be considered.
Cabinet	7 Apr 2014 Reason: Expenditure more than £100,000	Permission to tender for a bi-borough Parking Management Information System Seeking authority to go out to tender under OJEU rules for a shared Parking Management Information System between RBKC and H&F. PART OPEN PART PRIVATE Part of this report is exempt from disclosure on the grounds that it contains information relating to the financial or business affairs of a particular person (including the authority holding that information) under paragraph 3 of Schedule 12A of the Local Government Act 1972, and in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.	Cabinet Member for Transport and Technical Services Ward(s): All Wards Contact officer: Matt Caswell Tel: 020 8753 2708 Matt.Caswell@lbhf.gov.uk	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.
Cabinet	7 Apr 2014 Reason: Affects 2 or more wards	HRA Housing Capital Programme 2014/15 to 2016/17 This report provides specific details of the proposed 2014/15 housing capital programme and proposes budget envelopes for the following two years	Cabinet Member for Housing Ward(s): All Wards Contact officer: Stephen Kirrage Tel: 020 8753 6374 stephen.kirrage@lbhf.gov.uk	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.
Cabinet	7 Apr 2014	Contract for Cash in Transit and Cash Processing Services Contract for cash and valuables in	Leader of the Council (+Regeneration, Asset Management and IT)	A detailed report for this item will be available at least five working days before the date of

Decision to be Made by (Cabinet or Council)	Date of Decision-Making Meeting and Reason	Proposed Key Decision Most decisions are made in public unless indicated below, with the reasons for the decision being made in private.	Lead Executive Councillor(s), Wards Affected, and officer to contact for further information or relevant documents	Documents to be submitted to Cabinet (other relevant documents may be submitted)
	Reason: Expenditure more than £100,000	<p>transit services for specified sites within and outside of the borough. The Contractor will also be required to process and deposit the cash collected and act as a transit service between the Council and their bankers for the deposit of cheques and postal orders.</p> <p>PART OPEN</p> <p>PART PRIVATE Part of this report is exempt from disclosure on the grounds that it contains information relating to the financial or business affairs of a particular person (including the authority holding that information) under paragraph 3 of Schedule 12A of the Local Government Act 1972, and in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.</p>	<p>Ward(s): All Wards</p> <p>Contact officer: Sue Evans Tel: 020 8753 1852 Sue.Evans@lbhf.gov.uk</p>	the meeting and will include details of any supporting documentation and / or background papers to be considered.
Cabinet	7 Apr 2014 Reason: Expenditure more than £100,000	<p>Better Care Fund 2014-2016 Final Plan Submission</p> <p>The Council is required to submit to the Department of Health a plan for the use of Better Care Funding for integration of health and social care for the period 2014 - 2016.</p>	<p>Cabinet Member for Community Care</p> <p>Ward(s): All Wards</p> <p>Contact officer: Cath Attlee, David Evans Cath.Attlee@inwl.nhs.uk, david.evans@lbhf.gov.uk</p>	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.
Cabinet	7 Apr 2014 Reason: Expenditure more than £100,000	<p>Developing Tri-borough Corporate Services</p> <p>A proposal and business case for a re-organisation of Tri-borough Corporate Services to drive efficiency savings and simplify corporate support arrangements for Tri, Bi and Single Borough services.</p>	<p>Leader of the Council (+Regeneration, Asset Management and IT)</p> <p>Ward(s): All Wards</p> <p>Contact officer: Jane West, Andrew Richards Tel: 0208 753 1900, Tel:</p>	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be

Decision to be Made by (Cabinet or Council)	Date of Decision-Making Meeting and Reason	Proposed Key Decision Most decisions are made in public unless indicated below, with the reasons for the decision being made in private.	Lead Executive Councillor(s), Wards Affected, and officer to contact for further information or relevant documents	Documents to be submitted to Cabinet (<i>other relevant documents may be submitted</i>)
			020 8753 5989 jane.west@lbhf.gov.uk, andrew.richards@lbhf.gov.uk	considered.
Cabinet	7 Apr 2014 Reason: Affects 2 or more wards	Participation of Pension Fund in London Councils Collective Investment Vehicle London Councils are in the process of setting up a collective investment vehicle in which all London boroughs will be able to invest a portion of their pension fund assets in order to reduce costs. Cabinet is asked to approve LBHF's participation in this collective investment vehicle.	Leader of the Council (+Regeneration, Asset Management and IT) Ward(s): All Wards Contact officer: Halfield Jackman Halfield.Jackman@lbhf.gov.uk	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.
Cabinet	7 Apr 2014 Reason: Expenditure more than £100,000	Request for approval of a rollover of underspend from the Team White City programme budget into 2014/15 Request for approval of a rollover of underspend from the Team White City programme budget into 2014/15.	Cabinet Member for Community Care Ward(s): Shepherds Bush Green; Wormholt and White City Contact officer: Mel Barrett, Peter Smith Tel: 020 8753 Melbourne.Barrett@lbhf.gov.uk, peter.smith@lbhf.gov.uk	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.
Cabinet	7 Apr 2014 Reason: Expenditure more than £100,000	Delivering the Schools Capital Programme Phase 3 of Allocations to support the Council's Schools of Choice Agenda. PART OPEN PART PRIVATE Part of this report is exempt from disclosure on the grounds that it contains information relating to the financial or business affairs of a particular person (including the authority holding that information) under paragraph 3 of Schedule 12A of the Local Government Act 1972, and in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in	Cabinet Member for Education Ward(s): All Wards Contact officer: David McNamara David.Mcnamara@lbhf.gov.uk	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.

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		disclosing the information.		
Cabinet	7 Apr 2014 Reason: Expenditure more than £100,000	<p>Electronic document management system contract extension</p> <p>The council's current electronic document management system (EDMS) contract expires July 2014. An extension is needed to cover the time required to maintain EDMS support during the implementation of Universal Credit and the scoping for a new shared service for Revenues and Benefits, including the procurement of a new Tri-borough system for both corporate and H&F Direct use.</p> <p>PART OPEN</p> <p>PART PRIVATE Part of this report is exempt from disclosure on the grounds that it contains information relating to the financial or business affairs of a particular person (including the authority holding that information) under paragraph 3 of Schedule 12A of the Local Government Act 1972, and in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.</p>	<p>Leader of the Council (+Regeneration, Asset Management and IT)</p> <p>Ward(s): All Wards</p> <p>Contact officer: Jackie Hudson Tel: 020 8753 2946 Jackie.Hudson@lbhf.gov.uk</p>	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.
28 April				
Cabinet	28 Apr 2014 Reason: Expenditure more than £100,000	<p>Proposed Outsourcing of Commercial Property Management Function</p> <p>Lot 1 of New Property Contract.</p> <p>PART OPEN</p> <p>PART PRIVATE Part of this report is exempt from disclosure on the grounds that it contains information relating to the financial or business affairs of a</p>	<p>Leader of the Council (+Regeneration, Asset Management and IT)</p> <p>Ward(s): All Wards</p> <p>Contact officer: Miles Hooton Tel: 020 8753 2835 Miles.Hooton@lbhf.gov.uk</p>	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.

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		particular person (including the authority holding that information) under paragraph 3 of Schedule 12A of the Local Government Act 1972, and in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.		
Cabinet	28 Apr 2014 Reason: Expenditure more than £100,000	Street Lighting Policy Programme Seeking approval for the 2014/15 planned capital street light column replacement programme, and maintenance work on highway assets	Cabinet Member for Transport and Technical Services Ward(s): All Wards Contact officer: Ian Hawthorn Tel: 020 8753 3058 ian.hawthorn@lbhf.gov.uk	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.
Cabinet	28 Apr 2014 Reason: Expenditure more than £100,000	Procurement of a Contractor for the Springvale New Build Scheme Procurement of a building contractor through a competitive tendering exercise to deliver the new build housing scheme on the Springvale estate.	Cabinet Member for Housing Ward(s): Avonmore and Brook Green Contact officer: Matin Miah Tel: 0208753 3480 matin.miah@lbhf.gov.uk	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.
Cabinet	28 Apr 2014 Reason: Affects 2 or more wards	Housing Asbestos Surveys Re-tender of contract for Housing Asbestos Surveys, Sampling & Monitoring. PART OPEN PART PRIVATE Part of this report is exempt from disclosure on the grounds that it contains information relating to the financial or business affairs of a particular person (including the authority holding that information) under paragraph 3 of Schedule	Cabinet Member for Housing Ward(s): All Wards Contact officer: Stephen Kirrage Tel: 020 8753 6374 stephen.kirrage@lbhf.gov.uk	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.

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		12A of the Local Government Act 1972, and in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.		
Cabinet	28 Apr 2014 Reason: Expenditure more than £100,000	<p>Procurement of Home Care Services</p> <p>The Procurement of a Home Care Service for Eligible Adults in Adult Social Care Across the Tri-Borough of London Borough of Hammersmith and Fulham (LBHF); Royal Borough of Kensington and Chelsea (RBKC) and Westminster City Council (WCC).</p> <p>PART OPEN</p> <p>PART PRIVATE</p> <p>Part of this report is exempt from disclosure on the grounds that it contains information relating to the financial or business affairs of a particular person (including the authority holding that information) under paragraph 3 of Schedule 12A of the Local Government Act 1972, and in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.</p>	<p>Cabinet Member for Community Care</p> <hr/> <p>Ward(s): All Wards</p> <hr/> <p>Contact officer: Martin Waddington, Tim Lothian Tel: 020 8753 6235, Tel: 020 8753 5377 martin.waddington@lbhf.gov.uk, tim.lothian@lbhf.gov.uk</p>	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.
Cabinet	28 Apr 2014 Reason: Expenditure more than £100,000	<p>Bi-borough Customer Access Programme - Resourcing Request</p> <p>To agree funding to establish a programme team to design and implement a bi-borough customer access programme which includes creating a bi-borough customer services function (part of the Tri-borough Corporate Services portfolio) and to drive digital service delivery. The development of digital services and efforts to drive channel shift and digital</p>	<p>Deputy Leader (+ Residents Services)</p> <hr/> <p>Ward(s): All Wards</p> <hr/> <p>Contact officer: Jane West Tel: 0208 753 1900 jane.west@lbhf.gov.uk</p>	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.

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		adoption will underpin how we will continue to deliver high quality services whilst reducing costs.		
July (date to be confirmed)				
Cabinet	21 Jul 2014	Economic Development priorities This report seeks Members' approval for future economic development priorities which respond to the borough's longer term economic growth and regeneration vision and makes recommendations on use of Section 106 funds to achieve key outcomes.	Leader of the Council (+Regeneration, Asset Management and IT)	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.
	Reason: Expenditure more than £100,000		Ward(s): All Wards	
Cabinet	21 Jul 2014	Future of Coverdale Road Residential Care Home The report will make recommendations and share outcomes regarding the consultation on the future of Coverdale Road - which is an H&F run residential care home for people with learning disabilities in Shepherds Bush. PART OPEN PART PRIVATE Part of this report is exempt from disclosure on the grounds that it contains information relating to the financial or business affairs of a particular person (including the authority holding that information) under paragraph 3 of Schedule 12A of the Local Government Act 1972, and in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.	Cabinet Member for Community Care	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.
	Reason: Expenditure more than £100,000		Ward(s): All Wards	

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Cabinet	21 Jul 2014	<p>ASC Information and Signposting Website - People First</p> <p>Discussions and decision around rolling out the People First ASC information and signposting website to LBHF. Currently operational in RBKC and WCC.</p> <p>PART OPEN</p> <p>PART PRIVATE Part of this report is exempt from disclosure on the grounds that it contains information relating to the financial or business affairs of a particular person (including the authority holding that information) under paragraph 3 of Schedule 12A of the Local Government Act 1972, and in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.</p>	Cabinet Member for Community Care	A detailed report for this item will be available at least five working days before the date of the meeting and will include details of any supporting documentation and / or background papers to be considered.
	Reason: Expenditure more than £100,000		Ward(s): All Wards	